

# TOWN OF BRANFORD POLICE RETIREMENT FUND

ACTUARIAL VALUATION REPORT

JULY 1, 2023









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# **Executive Summary**

|   | July 1, 2023 | July 1, 2021 |
|---|--------------|--------------|
| Number of members                                   |              |              |
| Active employees                                    | 47           | 48           |
| Terminated vested members                           | 4            | 4            |
| Vested in employee contributions only               | 0            | 2            |
| Employees in DROP                                   | 3            | 3            |
| Retired, disabled and beneficiaries                 | 57           | 52           |
| Total   | 111          | 109          |
| Covered employee payroll                            | 4,667,862    | 4,437,542    |
| Average plan salary                                 | 99,316       | 92,449       |
| Actuarial present value of future benefits          | 49,600,146   | 45,711,251   |
| Actuarial accrued liability                         | 41,725,616   | 38,588,327   |
| Plan assets   |              |              |
| Market value of assets                              | 27,665,079   | 30,141,970   |
| Actuarial value of assets                           | 29,415,703   | 28,108,243   |
| Unfunded accrued liability                          | 12,309,913   | 10,480,084   |
| Funded ratio  | 70.5%        | 72.8%        |
| Actuarially determined employer contribution (ADEC) |              |              |
| Fiscal year ending                                  | 2025         | 2023         |
| ADEC  | 1,706,170    | 1,424,960    |
| Fiscal year ending                                  | 2026         | 2024         |
| ADEC  | 1,716,620    | 1,434,980    |



# **Valuation Results and Highlights**

### **Purpose of the Valuation**

The purpose of the valuation is to develop the Actuarially Determined Employer Contribution (ADEC).

The ultimate cost of a pension plan is based primarily on the level of benefits promised by the plan. The pension fund's investment earnings serve to reduce the cost of plan benefits and expenses. Thus,

Ultimate cost = Benefits Paid + Expenses Incurred – Investment Return – Employee Contributions

The actuarial cost method distributes this ultimate cost over the working lifetime of current plan participants. By means of this budgeting process, costs are allocated to both past and future years, and a cost is assigned to the current year. The current year's allocated cost, or normal cost, is the building block upon which the actuarially determined employer contribution is developed. The July 1, 2023 valuation produces the contributions for the fiscal years ending 2025 and 2026.

### Information Available in the Valuation Report

The Executive Summary is intended to emphasize the notable results of the valuation from the perspective of the Plan Sponsor. Supporting technical detail is documented in Results of the Valuation, Supporting Exhibits and Description of Actuarial Methods and Assumptions. A concise summary of the principal provisions of the Plan is outlined in Summary of Plan Provisions.

### **Changes Reflected in the Valuation**

None.

# Cash Contribution for Fiscal Years Ending 2025 and 2026

| The Town cost is: | 2025 Fiscal Year | 2026 Fiscal Year |
|-------------------|------------------|------------------|
|                   | \$1,706,170      | \$1,716,620      |

#### **Liability Experience During Period Under Review**

The plan experienced a net actuarial loss on liabilities of approximately \$1,307,000 since the prior valuation. The loss was mainly driven by the combined impact of actual retirement/turnover patterns, salary losses, and inactive mortality losses.

#### **Asset Experience During Period Under Review**

The plan's assets provided the following rates of return during the past two fiscal years:

|                       | 2022 Fiscal Year | 2023 Fiscal Year |
|-----------------------|------------------|------------------|
| Market Value Basis    | -12.2%           | 7.9%             |
| Actuarial Value Basis | 4.0%             | 3.7%             |

The Actuarial Value of assets, rather than the Market Value, is used to determine plan contributions. The Actuarial Value spreads the asset volatility by recognizing 20% of the difference each year, thereby smoothing out fluctuations that are inherent in the Market Value.

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### **Assessment and Measurement of Risks**

### **Financial Significance of Plan**

It is important to understand the size of the pension plan compared to the size of the sponsor of that plan. Additional pension contributions may be required at inopportune times for the plan sponsor. In general, a plan sponsor with assets or revenue that are much larger than the liabilities in its pension plans will be better able to withstand increases in required pension contributions.

### **Plan Maturity Measurements**

|  | July 1, 2023         | July 1, 2021 |  |
|--|----------------------|--------------|--|
| Actuarial accrued liability for members currently in pay status as a percentage of the total actuarial accrued liability   | 60.8%                | 57.2%        |  |
| • A lower percentage results in greater volatility as the investment return  | assumption chan      | ges.         |  |
| <ul> <li>A higher percentage results in greater demand on cash due to a proportionately higher<br/>percentage of benefits being in pay status.</li> </ul>  |                      |              |  |
|  |                      |              |  |
|  |                      | July 1, 2023 |  |
| Duration of benefit payments using an investment rate of return of 6.50%   |                      |              |  |
| • A higher duration will occur if the plan's percentage of members in pay status decreases. A plan with a higher duration will have a liability that is more sensitive to changes in the investment return assumption. |                      |              |  |
|  |                      |              |  |
|  | July 1, 2023         | July 1, 2021 |  |
| Ratio of market value of assets to covered payroll   | 5.9                  | 6.8          |  |
| • A higher ratio is more typical of relatively mature plans with a larger per  | ercentage of inactiv | /e           |  |

members and may cause more potential contribution volatility as pension fund assets fluctuate.



#### **Risks to Assess**

### **Overriding Minimum Contribution**

|   | Fiscal Year<br>Ending 2025 |
|---|----------------------------|
| Actuarially determined employer contribution (ADEC) | 1,706,170                  |
| Overriding minimum contribution (OMC)*              | 1,560,297                  |
| Surplus (deficit) - ADEC vs. OMC                    | 145,873                    |

• A deficit suggests that a plan's current funding policy contribution approach may result in little to no progress being made towards: (1) reducing the plan's unfunded liability; and (2) increasing the plan's funded ratio in the near-term.

\* As defined in "Public Pension Plan Funding Policy" (Society of Actuaries, 2010).

### Estimated Impact of a 5% Reduction in Market Value of Assets

|   | Fiscal Year<br>Ending 2025                        | Fiscal Year<br>Ending 2026 |
|---|---|----------------------------|
| Increase in actuarially determined employer contribution (ADEC)               | 27,630  | 27,620                     |
| · Discourse and second by the subject to a large second institution second in | <b>C</b> + la - a - a - a - la - a - a - la - a - | £                          |

• Plans would generally be subject to a larger amortization payment if the market value of assets were 5% smaller. As a result, the ADEC would generally be higher for up to 15 years.

Due to the asset smoothing method, the ADEC will additionally increase by the same amount in each of the next few years. Each of these additional contributions will continue for up to 15 years.

# Estimated Impact of a 1-Year Increase in Life Expectancies

|  | Fiscal Year<br>Ending 2025 | Fiscal Year<br>Ending 2026 |  |
|--|----------------------------|----------------------------|--|
| Increase in actuarially determined employer contribution (ADEC)  | 75,540                     | 75,780                     |  |
| • If members live longer than expected, it generally results in larger benefits and/or additional benefit payments made. As a result, the ADEC would generally be higher for up to 15 years. |                            |                            |  |



#### Low-Default-Risk Obligation Measure

|  | July 1, 2022 |  |
|--|--------------|--|
| Low-default-risk obligation measure (LDROM)*   | 58,575,164   |  |
| Total actuarial accrued liability (AAL) for all members**  | 41,725,616   |  |
| Difference between LDROM and AAL   | 16,849,548   |  |
| • This exhibit illustrates the impact on the ongoing funding liability if the plan decided to invest |              |  |

completely in low-default-risk securities.

\* The LDROM discount rate is 3.65%. The discount rate used for this purpose is equal to the published Bond Buyer GO 20-Bond Municipal Index effective as of June 30, 2023. Other than the discount rate, the assumptions and methods are consistent with those used in the actuarial valuation. The disclosure of the LDROM is for illustrative purposes and does not necessarily imply that the associated discount rate should be used for funding purposes.

\*\* The discount rate used in the valuation is 6.50%.

### **Historical Results**

| Valuation Year<br>Beginning | Investment<br>Return<br>Assumption | Annual<br>Effective Rate<br>of Return on<br>Market Value<br>of Assets | Market Value<br>of Assets as a<br>% of Actuarial<br>Accrued Liability | Benefit<br>Payments as a<br>% of Market<br>Value of Assets |
|-----------------------------|------------------------------------|---|---|--|
| 2023                        | 6.50%                              | N/A   | 66.3%   | N/A  |
| 2022                        | N/A                                | 7.9%  | N/A   | 9.6%   |
| 2021                        | 6.50%                              | -12.2%  | 78.1%   | 7.5%   |
| 2020                        | N/A                                | 23.4%   | N/A   | 11.2%  |
| 2019                        | 6.50%                              | -0.3%   | 71.7%   | 7.8%   |
| 2018                        | N/A                                | 5.1%  | N/A   | 7.3%   |
| 2017                        | 6.50%                              | 3.4%  | 66.9%   | 7.2%   |
| 2016                        | N/A                                | 7.3%  | N/A   | 7.7%   |
| 2015                        | 7.00%                              | 0.7%  | 75.1%   | 7.2%   |

#### Implications of Contribution Allocation Procedure or Funding Policy

I have assessed the impact of the funding policy on the anticipated employer contributions and the plan's funded status. The funding policy is described in the Description of Actuarial Methods section of this report.

I have estimated the approximate length of time before the unfunded accrued liability, if any, will become fully amortized. The period is estimated to be 14 years. Subsequent to the end of this period, the future anticipated employer contributions will be the corresponding annual normal costs.

I have assessed whether the funding policy will be sufficient to cover future benefit payments and administrative expenses. The current funding policy is anticipated to cover these costs indefinitely.



# Certification

This report presents the results of the July 1, 2023 Actuarial Valuation for Town of Branford Police Retirement Fund (the Plan) for the purpose of estimating the funded status of the Plan and determining the Actuarially Determined Employer Contribution (ADEC) for the fiscal years ending June 30, 2025 and June 30, 2026. This report may not be appropriate for any other purpose.

The valuation has been performed in accordance with generally accepted actuarial principles and practices. It is intended to comply with all applicable Actuarial Standards of Practice.

I certify that the actuarial assumptions and methods that were selected by me and represent my best estimate of anticipated actuarial experience under the Plan. The combined effect of the actuarial assumptions and methods is not expected to contain significant bias, meaning it is not overly optimistic or pessimistic.

In preparing this valuation, I have relied on employee data provided by the Plan Sponsor, and on asset and contribution information provided by the Trustee. I have audited neither the employee data nor the financial information, although I have reviewed them for reasonableness.

The results in this valuation report are based on the Plan as summarized in the *Summary of Plan Provisions* section of this report and the actuarial assumptions and methods detailed in the *Description of Actuarial Methods and Assumptions* section of this report.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of this report, an analysis of the potential range of such future measurements has not been performed.

I have no relationship with the employer or the Plan that would impair, or appear to impair, my objectivity in performing the work presented in this report. I am a member of the American Academy of Actuaries and meet its Qualification Standards to render the actuarial opinion contained herein.

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Steve A. Lemanski, FSA, FCA, MAAA Enrolled Actuary 23-05506

March 22, 2024



|   | July 1, 2023 | July 1, 2021 |
|---|--------------|--------------|
| Actuarial accrued liability for inactive members  |              |              |
| Retired, disabled and beneficiaries               | \$25,360,953 | \$22,064,915 |
| Terminated vested members                         | 1,432,627    | 1,260,241    |
| Due refund of employee contributions only         | 0            | 72,557       |
| Total   | 26,793,580   | 23,397,713   |
| Actuarial accrued liability for employees in DROP | 2,976,421    | 2,817,610    |
| Actuarial accrued liability for active employees  | 11,955,615   | 12,373,004   |
| Total actuarial accrued liability                 | 41,725,616   | 38,588,327   |
| Actuarial value of assets                         | 29,415,703   | 28,108,243   |
| Unfunded accrued liability                        | 12,309,913   | 10,480,084   |
| Funded ratio                                      | 70.5%        | 72.8%        |

# Development of Unfunded Accrued Liability and Funded Ratio





# Actuarial Accrued Liability vs. Actuarial Value of Assets

**Funded Ratio** 



# Determination of Normal Cost and Actuarially Determined Employer Contribution

|   | July 1, 2023 |                       | July 1, 2 | 021                |
|---|--------------|-----------------------|-----------|--------------------|
|   | Cost         | Percent of<br>payroll | Cost      | Percent of payroll |
| Gross normal cost   | \$837,133    | 17.3%                 | \$799,321 | 17.4%              |
| Estimated employee contributions  | (412,112)    | -8.5%                 | (391,585) | -8.5%              |
| Town's normal cost  | 425,021      | 8.8%                  | 407,736   | 8.9%               |
| Amortization of unfunded accrued liability  | 1,270,950    | 26.2%                 | 1,007,442 | 21.8%              |
| Contribution before adjustment as of the valuation date                             | 1,695,971    | 35.0%                 | 1,415,178 | 30.7%              |
| Contribution rounded to nearest \$10  | 1,695,970    |                       | 1,415,180 |                    |
| Estimated valuation year payroll for actives not yet at 100% assumed retirement age | 4,848,374    |                       | 4,606,877 |                    |
| Fiscal year ending  | 2025         |                       | 2023      |                    |
| Adjustment for interest and inflation   | 10,200       |                       | 9,780     |                    |
| Actuarially determined employer contribution  | 1,706,170    |                       | 1,424,960 |                    |
| Fiscal year ending  | 2026         |                       | 2024      |                    |
| Adjustment for interest and inflation   | 10,450       |                       | 10,020    |                    |
| Actuarially determined employer contribution  | 1,716,620    |                       | 1,434,980 |                    |





# **Actuarially Determined Employer Contribution**



# **Determination of Actuarial Gain/Loss**

The Actuarial Gain/Loss is the difference between the expected unfunded accrued liability and the actual unfunded accrued liability, without regard to any changes in actuarial methods, actuarial assumptions or plan provisions. This can also be referred to an Experience Gain/Loss, since it reflects the difference between what was expected and what was actually experienced.

| Actuarial Gain / Loss   |              |
|---|--------------|
| Expected unfunded accrued liability July 1, 2023              |              |
| Expected unfunded accrued liability July 1, 2022              |              |
| Unfunded accrued liability July 1, 2021                       | \$10,480,084 |
| Gross normal cost July 1, 2021                                | 799,321      |
| Town and employee contributions for 2021-2022                 | (2,076,381)  |
| Interest at 6.50% to July 1, 2022                             | 667,296      |
| Expected unfunded accrued liability July 1, 2022              | 9,870,320    |
| Expected unfunded accrued liability July 1, 2023              |              |
| Expected unfunded accrued liability July 1, 2022              | 9,870,320    |
| Expected gross normal cost July 1, 2022                       | 818,505      |
| Town and employee contributions for 2022-2023                 | (1,837,690)  |
| Interest at 6.50% to July 1, 2023                             | 636,480      |
| Expected unfunded accrued liability July 1, 2023              | 9,487,615    |
| Actuarial (gain) / loss July 1, 2023                          | 2,822,298    |
| Actual unfunded accrued liability July 1, 2023, prior to plan |              |
| provision, assumption and method changes                      | 12,309,913   |
| Sources of (gain) / loss                                      |              |
| Assets  | 1,515,000    |
| Liabilities   | 1,307,000    |
| Total (gain) / loss (rounded to nearest \$1,000)              | 2,822,000    |



# **Development of Asset Values**

| Summary of Fund Activity                   |              |                 |  |  |
|--|--------------|-----------------|--|--|
|  | Market Value | Actuarial Value |  |  |
| 1. Beginning value of assets July 1, 2022  |              |                 |  |  |
| Trust assets                               | \$26,299,899 | \$29,045,869    |  |  |
| 2. Contributions                           |              |                 |  |  |
| Town contributions during year             | 1,424,960    | 1,424,960       |  |  |
| Employee contributions during year         | 412,730      | 412,730         |  |  |
| Total for plan year                        | 1,837,690    | 1,837,690       |  |  |
| 3. Disbursements                           |              |                 |  |  |
| Benefit payments during year               | 2,528,006    | 2,528,006       |  |  |
| Administrative expenses during year        | 0            | 0               |  |  |
| Total for plan year                        | 2,528,006    | 2,528,006       |  |  |
| 4. Net investment return                   |              |                 |  |  |
| Interest and dividends                     | 0            | N/A             |  |  |
| Realized and unrealized gain / (loss)      | 2,160,195    | N/A             |  |  |
| Expected return                            | N/A          | 1,687,596       |  |  |
| Recognized gain / (loss)                   | N/A          | (627,446)       |  |  |
| Required adjustment due to corridor        | N/A          | 0               |  |  |
| Reversal of prior year required adjustment | N/A          | 0               |  |  |
| Investment-related expenses                | (104,699)    | N/A             |  |  |
| Total for plan year                        | 2,055,496    | 1,060,150       |  |  |
| 5. Ending value of assets July 1, 2023     |              |                 |  |  |
| Trust assets: (1) + (2) - (3) + (4)        | 27,665,079   | 29,415,703      |  |  |
| 6. Approximate rate of return              | 7.9%         | 3.7%            |  |  |



| Relationship of Actuarial Value to Market Value                           |              |
|---|--------------|
| 1. Market value 7/1/2023  | \$27,665,079 |
| 2. Gain / (loss) not recognized in actuarial value 7/1/2023               | (1,750,624)  |
| 3. Preliminary actuarial value 7/1/2023: (1) - (2)                        | 29,415,703   |
| 4. Preliminary actuarial value as a percentage of market value: (3) ÷ (1) | 106.3%       |
| 5. Gain / (loss) recognized for corridor minimum / maximum                | N/A          |
| 6. Actuarial value 7/1/2023 after corridor minimum / maximum: (3) + (5)   | 29,415,703   |
| 7. Actuarial value as a percentage of market value: (6) $\div$ (1)        | 106.3%       |

| Development of Market Value Gain / Loss for 2022-2023 Plan Yea   | ır           |
|--|--------------|
| 1. Market value 7/1/2022   | \$26,299,899 |
| 2. Town contributions  | 1,424,960    |
| 3. Employee contributions  | 412,730      |
| 4. Benefit payments  | 2,528,006    |
| 5. Administrative expenses                                       | 0            |
| 6. Expected return at 6.50%                                      | 1,687,596    |
| 7. Expected value 7/1/2023: (1) + (2) + (3) - (4) - (5) + (6)    | 27,297,179   |
| 8. Market value 7/1/2023   | 27,665,079   |
| 9. Market value gain / (loss) for 2022-2023 plan year: (8) - (7) | 367,900      |

| Recognition of Gain / Loss in Actuarial Value |                      |   |   |   |   |
|---|----------------------|---|---|---|---|
| Year  | (a)<br>Gain / (loss) | (b)<br>Total recognized<br>as of 7/1/2022 | (c)<br>Recognized in<br>current year:<br>20% of (a) | (d)<br>Total recognized<br>as of 7/1/2023:<br>(b) + (c) | (e)<br>Not recognized<br>as of 7/1/2023:<br>(a) - (d) |
| 2018-2019                                     | (\$330,235)          | (\$264,188)                               | (\$66,047)  | (\$330,235)   | \$0   |
| 2019-2020                                     | (1,745,560)          | (1,047,336)                               | (349,112)   | (1,396,448)   | (349,112)   |
| 2020-2021                                     | 4,191,156            | 1,676,462                                 | 838,231   | 2,514,693   | 1,676,463   |
| 2021-2022                                     | (5,620,491)          | (1,124,098)                               | (1,124,098)   | (2,248,196)   | (3,372,295)   |
| 2022-2023                                     | 367,900              | 0   | 73,580  | 73,580  | 294,320   |
| Total   |                      |   | (627,446)   |   | (1,750,624)   |



| Summary of Fund Activity                   |              |                 |  |  |
|--|--------------|-----------------|--|--|
|  | Market Value | Actuarial Value |  |  |
| 1. Beginning value of assets July 1, 2021  |              |                 |  |  |
| Trust assets                               | \$30,141,970 | \$28,108,243    |  |  |
| 2. Contributions                           |              |                 |  |  |
| Town contributions during year             | 1,640,000    | 1,640,000       |  |  |
| Employee contributions during year         | 436,381      | 436,381         |  |  |
| Total for plan year                        | 2,076,381    | 2,076,381       |  |  |
| 3. Disbursements                           |              |                 |  |  |
| Benefit payments during year               | 2,251,630    | 2,251,630       |  |  |
| Administrative expenses during year        | 0            | 0               |  |  |
| Total for plan year                        | 2,251,630    | 2,251,630       |  |  |
| 4. Net investment return                   |              |                 |  |  |
| Interest and dividends                     | 0            | N/A             |  |  |
| Realized and unrealized gain / (loss)      | (3,546,876)  | N/A             |  |  |
| Expected return                            | N/A          | 1,953,669       |  |  |
| Recognized gain / (loss)                   | N/A          | (840,794)       |  |  |
| Required adjustment due to corridor        | N/A          | 0               |  |  |
| Reversal of prior year required adjustment | N/A          | 0               |  |  |
| Investment-related expenses                | (119,946)    | N/A             |  |  |
| Total for plan year                        | (3,666,822)  | 1,112,875       |  |  |
| 5. Ending value of assets July 1, 2022     |              |                 |  |  |
| Trust assets: (1) + (2) - (3) + (4)        | 26,299,899   | 29,045,869      |  |  |
| 6. Approximate rate of return              | -12.2%       | 4.0%            |  |  |



| Relationship of Actuarial Value to Market Value                           |              |
|---|--------------|
| 1. Market value 7/1/2022  | \$26,299,899 |
| 2. Gain / (loss) not recognized in actuarial value 7/1/2022               | (2,745,970)  |
| 3. Preliminary actuarial value 7/1/2022: (1) - (2)                        | 29,045,869   |
| 4. Preliminary actuarial value as a percentage of market value: (3) ÷ (1) | 110.4%       |
| 5. Gain / (loss) recognized for corridor minimum / maximum                | N/A          |
| 6. Actuarial value 7/1/2022 after corridor minimum / maximum: (3) + (5)   | 29,045,869   |
| 7. Actuarial value as a percentage of market value: (6) $\div$ (1)        | 110.4%       |

| Development of Market Value Gain / Loss for 2021-2022 Plan Yea   | ar           |
|--|--------------|
| 1. Market value 7/1/2021   | \$30,141,970 |
| 2. Town contributions  | 1,640,000    |
| 3. Employee contributions  | 436,381      |
| 4. Benefit payments  | 2,251,630    |
| 5. Administrative expenses                                       | 0            |
| 6. Expected return at 6.50%                                      | 1,953,669    |
| 7. Expected value 7/1/2022: (1) + (2) + (3) - (4) - (5) + (6)    | 31,920,390   |
| 8. Market value 7/1/2022   | 26,299,899   |
| 9. Market value gain / (loss) for 2021-2022 plan year: (8) - (7) | (5,620,491)  |

| Recognition of Gain / Loss in Actuarial Value |                      |   |   |   |   |
|---|----------------------|---|---|---|---|
| Year  | (a)<br>Gain / (loss) | (b)<br>Total recognized<br>as of 7/1/2021 | (c)<br>Recognized in<br>current year:<br>20% of (a) | (d)<br>Total recognized<br>as of 7/1/2022:<br>(b) + (c) | (e)<br>Not recognized<br>as of 7/1/2022:<br>(a) - (d) |
| 2017-2018                                     | (\$698,844)          | (\$559 <i>,</i> 076)                      | (\$139,768)   | (\$698,844)   | \$0   |
| 2018-2019                                     | (330,235)            | (198,141)                                 | (66,047)  | (264,188)   | (66,047)  |
| 2019-2020                                     | (1,745,560)          | (698,224)                                 | (349,112)   | (1,047,336)   | (698,224)   |
| 2020-2021                                     | 4,191,156            | 838,231                                   | 838,231   | 1,676,462   | 2,514,694   |
| 2021-2022                                     | (5,620,491)          | 0   | (1,124,098)   | (1,124,098)   | (4,496,393)   |
| Total   |                      |   | (840,794)   |   | (2,745,970)   |



| Rate of Return on Market Value of Assets |   |         |         |          |  |
|--|---|---------|---------|----------|--|
| Period Ending                            | Average Annual Effective Rate of Return |         |         |          |  |
| June 30                                  | 1 Year                                  | 3 Years | 5 Years | 10 Years |  |
| 2014                                     | 11.5%                                   | 7.0%    | 9.6%    | 4.2%     |  |
| 2015                                     | 0.2%                                    | 6.4%    | 7.6%    | 5.0%     |  |
| 2016                                     | 0.7%                                    | 4.0%    | 4.3%    | 4.9%     |  |
| 2017                                     | 7.3%                                    | 2.7%    | 5.4%    | 4.3%     |  |
| 2018                                     | 3.4%                                    | 3.8%    | 4.5%    | 4.9%     |  |
| 2019                                     | 5.1%                                    | 5.3%    | 3.3%    | 6.4%     |  |
| 2020                                     | -0.3%                                   | 2.7%    | 3.2%    | 5.4%     |  |
| 2021                                     | 23.4%                                   | 8.9%    | 7.5%    | 5.9%     |  |
| 2022                                     | -12.2%                                  | 2.6%    | 3.3%    | 4.3%     |  |
| 2023                                     | 7.9%                                    | 5.3%    | 4.1%    | 4.3%     |  |

| Rate of Return on Actuarial Value of Assets |   |         |         |          |  |
|---|---|---------|---------|----------|--|
| Period Ending                               | Average Annual Effective Rate of Return |         |         |          |  |
| June 30                                     | 1 Year                                  | 3 Years | 5 Years | 10 Years |  |
| 2014  | 8.9%                                    | 6.1%    | 5.1%    | 4.2%     |  |
| 2015  | 7.2%                                    | 7.2%    | 6.2%    | 4.8%     |  |
| 2016  | 4.2%                                    | 6.7%    | 6.0%    | 5.1%     |  |
| 2017  | 5.0%                                    | 5.5%    | 6.2%    | 5.0%     |  |
| 2018  | 4.0%                                    | 4.4%    | 5.8%    | 4.8%     |  |
| 2019  | 3.1%                                    | 4.0%    | 4.7%    | 4.9%     |  |
| 2020  | 3.2%                                    | 3.4%    | 3.9%    | 5.0%     |  |
| 2021  | 7.2%                                    | 4.5%    | 4.5%    | 5.2%     |  |
| 2022  | 4.0%                                    | 4.8%    | 4.3%    | 5.2%     |  |
| 2023  | 3.7%                                    | 4.9%    | 4.2%    | 5.0%     |  |





# **Actual Rate of Return on Assets**



# Target Allocation and Expected Rate of Return July 1, 2023

|                                   |            | Long-Term       |           |
|-----------------------------------|------------|-----------------|-----------|
|                                   | Target     | Expected Real   |           |
| Asset Class                       | Allocation | Rate of Return* | Weighting |
| US Large Cap Equity               | 14.50%     | 5.00%           | 0.73%     |
| US Mid/Small Cap Equity           | 8.00%      | 5.30%           | 0.42%     |
| Non-US Developed Large Cap Equity | 10.00%     | 6.40%           | 0.64%     |
| Emerging Markets Equity           | 6.00%      | 7.70%           | 0.46%     |
| US Real Estate - REITs            | 3.00%      | 4.90%           | 0.15%     |
| MLP's                             | 3.50%      | 4.05%           | 0.14%     |
| US Aggregate Fixed Income         | 44.50%     | 2.05%           | 0.91%     |
| US High Yield Fixed Income        | 7.50%      | 4.05%           | 0.30%     |
| Cash                              | 3.00%      | 0.05%           | 0.00%     |
|                                   | 100.00%    |                 | 3.75%     |
| Long-Term Inflation Expectation   |            |                 | 2.40%     |
| Long-Term Expected Nominal Return |            |                 | 6.15%     |

\*Long-Term Real Returns are provided by Mercer. The returns are arithmetic means.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return are developed. Best estimates of the real rates of return for each major asset class are included in the pension plan's target asset allocation.

The information above is based on arithmetic means. The investment return assumption was selected using the long term asset allocation shown above. The results support a rate between 6.125% and 6.625%. An expected rate of return of 6.50% was used.





# Amortization of Unfunded Liability

| Schedule of Amortization Bases |                     |                             |                    |   |  |  |
|--------------------------------|---------------------|-----------------------------|--------------------|---|--|--|
|                                | Date<br>established | Amortization<br>installment | Years<br>remaining | Present value<br>of remaining<br>installments as of<br>July 1, 2023 |  |  |
| Initial base                   | July 1, 2021        | \$1,007,442                 | 14                 | \$9,671,182   |  |  |
| 2023 base                      | July 1, 2023        | 263,508                     | 15                 | 2,638,731   |  |  |
| Total                          |                     | 1,270,950                   |                    | 12,309,913  |  |  |

Equivalent single amortization period

14 years



# **Member Data**

The data reported by the Plan Sponsor for this valuation includes 47 active employees who met the Plan's minimum age and service requirements as of July 1, 2023.

| Member Data                |        |                   |                                |                      |                          |       |  |
|----------------------------|--------|-------------------|--------------------------------|----------------------|--------------------------|-------|--|
|                            | Active | Terminated vested | Due refund of<br>contributions | Employees<br>in DROP | Members in<br>pay status | Total |  |
| Total members July 1, 2021 | 48     | 4                 | 2                              | 3                    | 52                       | 109   |  |
| Adjustments                | +1     | 0                 | 0                              | 0                    | 0                        | +1    |  |
| Retirements                | -3     | 0                 | N/A                            | -2                   | +5                       | 0     |  |
| Disabilities               | 0      | N/A               | N/A                            | 0                    | 0                        | 0     |  |
| Entered DROP               | -2     | N/A               | N/A                            | +2                   | 0                        | 0     |  |
| Terminations               |        |                   |                                |                      |                          |       |  |
| Vested                     | 0      | 0                 | N/A                            | N/A                  | N/A                      | 0     |  |
| Lump sum payments          | -1     | 0                 | -2                             | N/A                  | N/A                      | -3    |  |
| Due contributions only     | 0      | N/A               | 0                              | N/A                  | N/A                      | 0     |  |
| Deaths                     |        |                   |                                |                      |                          |       |  |
| With death benefit         | 0      | 0                 | 0                              | 0                    | -1                       | -1    |  |
| Without death benefit      | 0      | 0                 | 0                              | 0                    | -1                       | -1    |  |
| Transfers                  | 0      | 0                 | 0                              | N/A                  | N/A                      | 0     |  |
| Rehires                    | 0      | 0                 | 0                              | N/A                  | N/A                      | 0     |  |
| New beneficiaries          | N/A    | N/A               | N/A                            | 0                    | +2                       | +2    |  |
| New entrants               | +4     | N/A               | 0                              | N/A                  | N/A                      | +4    |  |
| Total members July 1, 2023 | 47     | 4                 | 0                              | 3                    | 57*                      | 111   |  |

\* Includes 4 alternate payees receiving benefits

\*





# Member Counts by Status



| Member Data              |             |                      |                                |                      |                          |  |
|--------------------------|-------------|----------------------|--------------------------------|----------------------|--------------------------|--|
|                          | Active      | Terminated<br>vested | Due refund of<br>contributions | Employees<br>in DROP | Members in<br>pay status |  |
| Average age              |             |                      |                                |                      |                          |  |
| July 1, 2021             | 42.3        | 48.1                 | 50.0                           | 59.3                 | 68.5                     |  |
| July 1, 2023             | 41.3        | 50.0                 | 0.0                            | 55.0                 | 69.0                     |  |
| Average service          |             |                      |                                |                      |                          |  |
| July 1, 2021             | 10.9        | N/A                  | N/A                            | N/A                  | N/A                      |  |
| July 1, 2023             | 10.6        | N/A                  | N/A                            | N/A                  | N/A                      |  |
| Covered employee payroll |             |                      |                                |                      |                          |  |
| July 1, 2021             | \$4,437,542 | N/A                  | N/A                            | N/A                  | N/A                      |  |
| July 1, 2023             | 4,667,862   | N/A                  | N/A                            | N/A                  | N/A                      |  |
| Total annual benefits    |             |                      |                                |                      |                          |  |
| July 1, 2021             | N/A         | \$124,006            | N/A                            | \$131,926            | \$2,025,510              |  |
| July 1, 2023             | N/A         | 124,006              | N/A                            | 206,709              | 2,233,495                |  |



# Active Member Count by Age and Years of Service

| Completed Years of Credited Service |         |        |        |          |          |          |          |          |          |             |           |
|-------------------------------------|---------|--------|--------|----------|----------|----------|----------|----------|----------|-------------|-----------|
| Attained age                        | Under 1 | 1 to 4 | 5 to 9 | 10 to 14 | 15 to 19 | 20 to 24 | 25 to 29 | 30 to 34 | 35 to 39 | 40 and over | All years |
| Under 25                            | 1       |        |        |          |          |          |          |          |          |             | 1         |
| 25 to 29                            | 1       | 3      | 2      |          |          |          |          |          |          |             | 6         |
| 30 to 34                            |         | 6      | 2      | 2        |          |          |          |          |          |             | 10        |
| 35 to 39                            |         | 3      | 1      | 3        | 1        |          |          |          |          |             | 8         |
| 40 to 44                            |         |        | 1      | 1        | 2        | 2        |          |          |          |             | 6         |
| 45 to 49                            | 1       |        |        |          | 1        | 1        |          |          |          |             | 3         |
| 50 to 54                            |         | 1      | 1      |          |          | 5        |          |          |          |             | 7         |
| 55 to 59                            |         | 1      | 1      | 1        | 1        | 1        |          |          |          |             | 5         |
| 60 to 64                            |         |        |        |          | 1        |          |          |          |          |             | 1         |
| 65 to 69                            |         |        |        |          |          |          |          |          |          |             |           |
| 70 & over                           |         |        |        |          |          |          |          |          |          |             |           |
| All ages                            | 3       | 14     | 8      | 7        | 6        | 9        |          |          |          |             | 47        |



# **Description of Actuarial Methods**

### **Asset Valuation Method**

The Actuarial Value of assets used in the development of plan contributions phases in the recognition of differences between the actual return on Market Value and expected return on Market Value over a 5-year period at 20% per year. The Actuarial Value is adjusted, if necessary, to be within the range of 80% and 120% of the Market Value of assets.

# **Actuarial Cost Method**

Changes in Actuarial Cost Method: None.

Description of Current Actuarial Cost Method: Entry Age Normal (level percentage of salary)

<u>Normal Cost</u>: Under this method, the total normal cost is the sum of amounts necessary to fund each active member's normal retirement benefit if paid annually from entry age to assumed retirement age. Entry age is the age at which the employee would have been first eligible for the plan, if it had always been in effect. The normal cost for each participant is expected to remain a level percentage of the employee's salary. The normal cost for the plan is the difference between the total normal cost for the year and the anticipated member contributions for that year.

<u>Past Service Liability</u>: The present value of future benefits that relates to service before the valuation date is the total past service liability. The unfunded past service liability is the difference between the total past service liability and any assets (including accumulated member contributions). The unfunded accrued liability as of July 1, 2021 is amortized over 16 years on a closed basis. Beginning with the July 1, 2023 actuarial valuation, future changes in the unfunded accrued liability are amortized separately, assuming a new 15-year amortization each valuation.

<u>Experience Gains and Losses</u>: All experience gains and losses (the financial effect of the difference between the actual experience during the prior period and the result expected by the actuarial assumptions for that prior period) appear directly in the past service liability and are amortized at the same rate the plan is amortizing the remaining unfunded past service liability.



# **Description of Actuarial Assumptions**

# **Changes in Actuarial Assumptions**

None.

# Investment rate of return (net of investment-related and administrative expenses)

6.50%.

# Salary increases (including inflation)

Current: According to the following service-based schedule:

| Service | Rate of Increase |
|---------|------------------|
| 0       | 8.4%             |
| 1       | 7.4%             |
| 2       | 6.4%             |
| 3       | 5.4%             |
| 4       | 4.4%             |
| 5       | 3.4%             |
| 6-14    | 2.9%             |
| 15      | 2.4%             |

The plan does not have statistically credible data on which to form this assumption. The assumption is based on input from the plan sponsor regarding future expectations and the comparable assumption used in the July 1, 2015 CT MERS Actuarial Valuation.

# Inflation

2.4%.

This assumption is consistent with the Social Security Administration's current best estimate of the ultimate long-term (75-year horizon) annual percentage increase in CPI, as published in the 2023 OASDI Trustees Report.

# Mortality

Pub-2010 Public Retirement Plans Mortality Tables for Public Safety employees, for non-annuitants and annuitants, projected to the valuation date with Scale MP-2021.

# **Mortality Improvement**

Projected to date of decrement using Scale MP-2021 (generational).

We have selected this mortality assumption because it is based on a recently published retirement mortality study released by the Society of Actuaries. The mortality improvement assumption was updated to reflect the most recent annual update published by the Society of Actuaries.

#### **Retirement age**

| Service | Rate of Retirement |
|---------|--------------------|
| 25      | 25%                |
| 26-28   | 30%                |
| 29      | 40%                |
| 30      | 60%                |
| 31-39   | 50%                |
| 40      | 100%               |

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### **Pre-Retirement Spouse Benefit and Disability Benefits**

Costed explicitly.

### **Termination prior to retirement**

Annual rates of withdrawal per table below (shown at sample ages) interpolated.

| Age | Rate of withdrawal |
|-----|--------------------|
| 20  | 7.00%              |
| 30  | 5.00%              |
| 40  | 2.00%              |
| 50  | 0.00%              |

#### Service-connected disability

Annual rates of disability per table below (shown at sample ages) interpolated.

| Age | Rate of disability |
|-----|--------------------|
| 20  | .11%               |
| 30  | .15%               |
| 40  | .32%               |
| 50  | 1.11%              |
| 60  | 6.88%              |

The plan does not have statistically credible data on which to form the termination, and disability assumptions. These assumptions are based on input from the plan sponsor regarding future expectations and the comparable assumptions used in the July 1, 2015 CT MERS Actuarial Valuation.

#### Expenses

None. Expenses are assumed to be paid directly by the Town.

#### Post-Retirement Death Benefit

Costed explicitly.

#### **Benefits Attributed to Longevity Pay**

Costed explicitly.



# **Summary of Plan Provisions**

This exhibit summarizes the major provisions of the Plan. It is not intended to be, nor should it be interpreted as a complete statement of all plan provisions. To the extent that this summary does not accurately reflect the plan provisions, then the results of this valuation may not be accurate.

# **Plan identification**

Single-employer pension plan.

# Eligibility

Immediately upon commencement of payment of employee contributions.

Effective May 24, 2019, the Police officers hired after August 10, 2011 transferred back into the DB plan from the DC plan.

# Salary

Base salary plus longevity plus station overtime earned by a participant from the Town for a particular year.

# **Final Average Salary**

The average of the three highest fiscal years of salary.

# **Normal Retirement Age**

25 years as a member of the Police Department and contributing to the fund. Maximum retirement age is 65.

For the Police officers transferred from the DC Plan: earlier of (a) 25 years of service, or (b) Age 55 with 10 years of service.

Notwithstanding the above, for Police officers hired after July 1, 2005 and who make a one-time irrevocable election pursuant to Section 22 of the Fund: alternative Normal Retirement Age of Age 55 with 10 years.

# **Credited Service**

Period of time served as a member of the Police Department and contributing to the fund.

For the Police officers transferred from the DC Plan: past service credit granted back to officer's date of hire.

# **Normal Retirement Benefit**

2.5% of Final Average Salary times years of credited service to a maximum of 25 years, plus 2.5% times basic salary for each year of service beyond 25, maximum benefit 70% of basic salary at time of retirement. Maximum will be exceeded for service under age 55. Minimum annual benefit is \$2,000.

For the Police officers transferred from the DC Plan: 2.0% x 3-Year Average Annual Earnings (AAE) multiplied by years of service; maximum benefit 70% AAE, minimum benefit \$2,000 per year.

For the Police officers hired after July 1, 2005 and who make a one-time irrevocable election pursuant to Section 22 of the Fund: 2.0% x 3-Year Average Annual Earnings (AAE) multiplied by years of service; maximum benefit 70% AAE, minimum benefit \$2,000 per year.



# **Early Retirement**

Participant, or a participant's spouse upon the participant's death may elect early retirement. The participant must have attained age 50 and have at least 20 years of service. The benefit percent per year shall be reduced as follows:

| Years of Service | % Per Year |
|------------------|------------|
| 25               | 2.50%      |
| 24               | 2.35%      |
| 23               | 2.20%      |
| 22               | 2.05%      |
| 21               | 1.90%      |
| 20               | 1.75%      |

#### **Disability Retirement**

During regular performance of duty and certified as disabled: Immediate annual pension of final average salary at time of disability times the greater of (a) 50% or (b) 2.50% multiplied by completed year of service as of the date of disability.

For the Police officers transferred from the DC Plan: Greater of (a) 40% AAE, or (b) 2.0% AAE multiplied by Years of Service.

For the Police officers hired after July 1, 2005 and who make a one-time irrevocable election pursuant to Section 22 of the Fund: Greater of (1) 40% AAE, or (b) 2.0% AAE multiplied by Years of Service.

#### Vesting

No vesting in employer contributions prior to 5 years' credited service; 100% after 5 years.

#### **Employee Contributions**

8.5% of salary.

#### **Death Benefits**

Surviving spouse of an active participant qualified to receive retirement benefits, shall, at the time of the participant's death receive, until death or remarriage, a pension equal to one-half of the pension for which the participant had qualified. If the participant is retired at time of death, the surviving spouse will receive one-half of the pension being paid to the participant. If not qualified to receive retirement benefits and death occurs while in active performance of duties, the greater of 50% of monthly salary, or accrued benefit. For officers hired after July 1, 1991, this death benefit is reduced by 10%.

#### **Purchase of Military Service Credit**

An active Participant may purchase service credit not to exceed 3 years, for a period of active duty military service in the armed forces of the United States (excluding reserve duty), provided that the Participant is not able to receive a retirement benefit for such service under any other retirement plan.



### **DROP Plan**

Active members can elect a DROP (deferred retirement option plan) once they are eligible for retirement. The DROP period can be up to five years. During the DROP period, the participant remains in full time service with some limited benefits. No participant shall accrue additional pension benefits after the effective date of the DROP. Upon completion of the DROP period, the participant receives a lump sum payment equal to the retirement benefits during the DROP period.